

ALASKA STATE LEGISLATURE

LEGISLATIVE BUDGET AND AUDIT COMMITTEE Division of Legislative Finance



P.O. Box 113200
Juneau, AK 99811-3200
(907) 465-3795
FAX (907) 465-1327
www.legfin.akleg.gov

MEMORANDUM

DATE: December 7, 2018
TO: Legislative Budget and Audit Committee
FROM: David Teal, Director
SUBJECT: Preparation for the December 13, 2018 LB&A Meeting

OMB submitted the following FY19 RPLs for consideration at the December 13, 2018 Legislative Budget and Audit Committee meeting. These RPLs, along with Legislative Finance comments, are posted on our web site at <http://www.legfin.akleg.gov>.

RPL#	Agency	Subject	Amount	Fund Source
02-9-0056 Operating	Administration	Court Appointed Special Advocate (CASA) Community Response to the Opioid Crisis Grant	\$144,694	Federal Receipts (1002)
08-9-0121 Operating	Commerce, Community and Economic Development	Centers for Medicare and Medicaid Services State Flexibility Grant	\$199,700	Federal Receipts (1002)
20-9-0044 Operating	Corrections	Residential Substance Abuse Treatment Grant	\$73,000	Federal Receipts (1002)
05-9-0045 Operating	Education and Early Development	Accept additional private grants for Arts in Education programs and initiatives	\$385,000	Statutory Designated Program Receipts (1108)
18-9-0374 Operating	Environmental Conservation	One-Time Furniture Costs Associated with 410 Willoughby Lease Remodel	\$853,756	Federal Receipts (1002)

RPL#	Agency	Subject	Amount	Fund Source
09-9-0113 Operating	Military and Veterans Affairs	FY2019 Homeland Security & Emergency Management Authority Increase	\$100,000	Statutory Designated Program Receipts (1108)
12-9-3040 Operating	Public Safety	Increase Federal Authority for the Laboratory Services	\$300,000	Federal Receipts (1002)
12-9-3050 Operating	Public Safety	Increase Federal Receipt Authority	\$500,000	Federal Receipts (1002)
25-9-8623 Capital	Transportation and Public Facilities	Federal Emergency Projects	\$25,000,000	Federal Receipts (1002)

If you have any questions that you want an agency to address at the meeting, please call us so we can help ensure the agency has a response prepared.

**Department of Administration
Legal and Advocacy Services
Office of Public Advocacy**

Subject of RPL: Court Appointed Special Advocate (CASA) Community Response to the Opioid Crisis Grant	ADN/RPL #: 02-9-0056
Amount requested: \$144,694	Appropriation Authority: Sec1 Ch17 SLA2018 P4 L27
Funding source: \$144,694 (1002 Federal) Operating	Statutory Authority: AS 44.21.410(b)(3)

PURPOSE

This is a federal grant totaling \$600,661 over three years from the Office for Victims of Crime Enhancing Community Responses to the Opioid Crisis: Serving Our Youngest Crime Victims. The purpose of the grant is to develop and execute plans and services to support infants, children and youth directly affected by the opioid crisis in Alaska utilizing the Court Appointed Special Advocate (CASA) program currently operating in five Alaskan cities by enhancing and expanding direct services throughout the State of Alaska. The grant is for federal fiscal year (FFY) 2019, FFY2020 and FFY2021.

The opioid epidemic in Alaska is killing families. As more and more parents become addicted to heroin, and other opioids, thousands more children are being placed into an already overburdened foster care system, one that lacks resources, foster parents, funding and focused advocacy for our youngest crime victims. According to the State of Alaska's Office of Children's Services, the number of children entering the foster care system is rising drastically, attributing this increase to the state's heroin epidemic.

National data shows children have improved outcomes with focused advocacy including: A child with a CASA/Guardian ad Litem (GAL) volunteer is more likely to find a safe, permanent home; receive more help while in the system; more likely to have consistent, responsible adult presence; spend less time in an already overburdened foster care system; perform better in school; and score better on nine protective factors. Alaska CASA has a plan for expansion through partnerships to provide direct services through focused advocacy for each child and to provide training and support to state and tribal entities and other community partners to increase these positive outcomes for our youngest crime victims.

PREVIOUS LEGISLATIVE CONSIDERATION

There has been no previous legislative consideration as the grant only became available in the summer of 2018.

TIMING ISSUES

The Office of Public Advocacy (OPA) became aware of the existence of the federal grant opportunity on June 11. The grant had been issued on June 5 and the application due on July 10. OPA had no way of anticipating that a grant of this nature would be offered by the federal government. The total grant award is \$600,661 over three years, beginning on October 1, 2018. Additional authority is needed as soon as possible to begin using the grant funds as the grant conditions require OPA to meet quarterly goals on a rigid timeline. If the increased authority is not

approved, OPA will not be able to use this grant and will be unable to expand assistance and advocacy for the children of the State of Alaska.

BUDGETARY ISSUES

This funding allows OPA to expand a core mission of the agency: to advocate for the best interests of Alaska's most vulnerable residents: children. The Alaska CASA program has been an integral part of OPA's child advocacy mission for decades but has not been able to expand services to reach more children due to funding and staffing limitations. This grant allows for needed expansion and focuses on children who have been traumatized and impacted by the opioid crisis.

This is a time-limited expansion to OPA's CASA budget for three federal fiscal years. It is hoped that by the time this grant runs out OPA will have been able to forge lasting connections in many different communities and with tribal organizations so that the expansion of the CASA program can be sustained without any further state funding. An expanded CASA program will assist the agency Guardians Ad Litem substantially.

The grant will fund a nonpermanent Program Coordinator and a contract for project coordination. These activities will be based in Anchorage. Both the nonpermanent position and project coordinator contract will likely be discontinued at the end of this grant as the grant funding is temporary. This grant does not replace existing state general funds and does not commit the state to future general fund spending.

OPA has very little federal receipt authority as it rarely obtains federal grants and the grants are generally in small amounts. Current federal authority within the appropriation totals \$51,300 and will be applied to the receipt and expenditure of this grant. However, the current appropriation is insufficient to support the remaining fiscal year activities.

The line item distribution of this expenditure is:

- 1000 - \$81,771
- 2000 - \$1,124
- 3000 - \$61,799

The department will pursue additional federal authority for future fiscal years through the appropriate budget process.

Legislative Fiscal Analyst Recommendation: There are no technical issues with this RPL. OPA has only \$51,300 in Federal Receipt authority in the current FY19 budget. If this RPL is approved, the revised total authorization of \$195,994 would provide for the first year funding of this three-year federal grant for Court Appointed Special Advocate (CASA) Community Responses to the Opioid Crisis. Legislative Finance expects future requests for the remaining funding.

Department of Commerce, Community and Economic Development
Insurance
Insurance Operations

Subject of RPL: Centers for Medicare and Medicaid Services State Flexibility Grant	ADN/RPL #: 08-9-0121
Amount requested: \$ 199,700.00	Appropriation Authority: Sec 1 Ch 17 SLA 2018 pg 6 ln 17
Funding source: Federal Receipts (1002), Operating	Statutory Authority: AS 21; AS 44.33.020

PURPOSE

The Department of Commerce, Community, and Economic Development (DCCED), Division of Insurance (DOI) requests \$199,700.00 in federal authorization for FY2019. The additional authorization will be used to receive federal grant funding from the Centers for Medicare and Medicaid Services (CMS) for a State Flexibility Grant that was awarded on August 20, 2018. The federal funds do not require any state general fund match.

The grant awarded totals \$276,972.00 over a 24-month period that crosses FY2019, FY2020, and FY2021. In the first year, \$200,000.00 is anticipated to be expended. The division currently has \$300.00 in budgeted federal authorization (see budget section, below).

The DOI will use funding from this grant to:

- Assess current market conditions to determine whether health care plans are meeting Alaskan consumers’ needs for accessible and affordable health care coverage without unfairly discriminating against Alaskans. This project is critical to identify potential solutions to Alaska’s high cost of health care insurance.
- Analyze accessibility to affordable health care coverage throughout Alaska to ensure that insurers comply with requirements for guaranteed availability, renewability of coverage, and non-discriminatory benefit designs.
- Contract and work in tandem with a third party to conduct economic and actuarial research and analyses regarding accessibility to affordable health care coverage, and will utilize the grant funds to develop recommendations for strengthening the private health insurance market through market reforms under Part A of Title XXVII of the Public Health Service Act.

PREVIOUS LEGISLATIVE CONSIDERATION

This request has not been previously considered.

TIMING ISSUES

The Division applied for the State Flexibility Grant on April 3, 2018. The grant approval was announced by CMS on August 20, 2018. The grant is awarded for period of 24 months: from the award date of August 20, 2018, through August 19, 2020.

Having authorization to receive the federal funds in place prior to the 31st Legislative Session will allow the division to move forward on this project significantly sooner than pursuing this authorization via a supplemental appropriation. This will allow the division to hire a contractor through a competitive bid process to begin working on this project. The department plans to pursue federal authorization in the FY2020 operating budget, which will be used to receive the FY2020 and FY2021 federal revenue from this grant.

BUDGETARY ISSUES

The division does not currently have sufficient federal receipt authorization to receive these grant funds. In the FY2019 budget, DOI has \$300.00 in federal receipt authorization as a result of bulk-calculated salary and health insurance increases that were based on personal services modules that included positions budgeted to a prior multi-year federal appropriation.

If authorization is approved for use early in FY2019, this federal grant project will provide opportunities for detailed analysis of the state of Alaska's individual and small group markets, and will benefit the Administration and the Legislature as they develop policies to improve the affordability and accessibility of health insurance in Alaska.

Legislative Fiscal Analyst Recommendation: There are no technical issues with this RPL. Insurance Operations has only \$300 in Federal Receipt authority in the current FY19 budget. If this RPL is approved, the revised total authorization of \$200,000 will provide first year funding. The department plans to request federal receipt authorization in the FY20 operating budget to meet the overall authorization needed to complete the tasks set out in this State Flexibility Grant from the Centers for Medicare and Medicaid Services.

**Department of Corrections
RDU – Health and Rehabilitation Services
Component – Substance Abuse Treatment Program**

Subject of RPL: Residential Substance Abuse Treatment Grant	ADN/RPL #: 20-9-0044
Amount requested: \$ 73,000	Appropriation Authority: Sec 1 Ch 17 SLA 18 pg 11 ln 03
Funding source: \$73,000 – (1002 Federal Receipts) Operating	Statutory Authority: AS 33.30.011 (Dept or program authorizing statute that allows department to accept these funds or administer the program).

PURPOSE

The Department of Corrections has been awarded the BJA (Bureau of Justice Assistance) FY2018 Residential Substance Abuse Treatment (RSAT) for State Prisoners Program in the amount of \$138,000 grant. The department requests \$73,000 in additional federal receipt authority to accept this grant award for FY2019. This year the grant awarded has increased by \$73,000 which will provide funding to the department for FY2019. The purpose of the FY2018 Residential Substance Abuse Treatment (RSAT) is to aid in reducing the impact of drug and alcohol dependence upon public safety and criminal recidivism often associated with substance use. The funds received will be allocated to the RSAT program currently established within the Hiland Mountain Correctional Center (HMCC), the state's primary female unit. This program utilizes the Modified Therapeutic Community treatment model and focuses on a cognitive behavioral approach to address offender's criminal thoughts, behaviors, and lifestyles along with treating their addiction(s). The increase in funding from BJA is associated with a requirement that Medication Assisted Treatment (MAT) services are required to be incorporated as part of the spectrum of care in order to continue to receive funding. Nationally the current best practices model incorporates the use of Cognitive Behavioral Therapy (CBT) interventions, along with MAT services to aid individuals transitioning out of incarceration to have the needed tools to successfully reintegrate back into the community.

This project has the potential to affect the entire state of Alaska, as HMCC is the Department's primary female unit. This facility houses offenders from all walks of life and geographical areas to include urban areas to rural remote villages. This project has the potential to serve a cross section of cultures as well.

PREVIOUS LEGISLATIVE CONSIDERATION

There was no previous legislative consideration for the increment.

TIMING ISSUES

In September of FY2019, additional federal grant funds were recently made available to the Health and Rehabilitation Services, Substance Abuse Treatment Program and the component lacks enough federal receipt authority to appropriate with this increase. To ensure that the project begins timely, the component requires additional federal receipt authority in the FY2019 budget. This increase would ensure that the Department continues to be eligible for and receive BJA funding to aid in supporting RSAT services.

BUDGETARY ISSUES

The department hopes to be able to provide programming/services with the additional requested federal receipt authority that aid in:

Agency Contact April Wilkerson, Director, Division of Administrative Services, (907) 465-3460
LFD Contact: Amanda Ryder (907) 465-5411

- Reducing the rate of recidivism by those who complete the RSAT program.
- Increasing public safety by supporting offenders in their quest for prosocial lifestyles.
- Providing access to and education about Medication Assisted Treatment (MAT) available for RSAT participants.
- Reducing the impact the Opioid epidemic is having on the state of Alaska.
- Breaking the cycle of multi-generational addiction that is so prevalent throughout the state of Alaska.

The federal funds would be spent towards contractual services only.

Legislative Fiscal Analyst Comment: There are no technical issues with this RPL.

**Department of Education and Early Development
Alaska State Council on the Arts**

Subject of RPL: Increase SDPR authorization to accept additional private grants for Arts in Education programs and initiatives	ADN/RPL #: 05-9-0045
Amount requested: \$385,000	Appropriation Authority: Sec1 Ch17 SLA2018 pg12 ln5
Funding source: Statutory designated program receipts (SDPR) MACP (Margaret A. Cargill Foundation) RAS (Rasmuson Foundation)	Statutory Authority: AS 44.27.050, AS 44.27.052.

PURPOSE

This increase in funding from the Rasmuson Foundation and Margaret A. Cargill Foundation (MACF) will support 80% of The Alaska State Council on the Arts' (ASCA) Arts in Education (AIE) programs and initiatives.

Specifically, ASCA received a 50% increase in Rasmuson Foundation funds for the next three fiscal years to hire an Arts Research and Community Engagement Fellow, an Arts Education Project Assistant and underwrite grants for Arts in Education. Funds will also support ASCA's Youth Cultural Heritage program which includes grants, project coordination and film documentation. The beneficiaries are underserved and culturally diverse youth and their families. Rasmuson Foundation and ASCA have been partners since 2004. This is the first time The Foundation has invited ASCA to apply for more stable three-year funding vs. annual contracts as in the past.

The increase from Margaret A. Cargill Foundation will support development of competent K-12 generalist and specialist teachers as they have since March 2014, when The Foundation approached ASCA to serve as an intermediary grantee. The purpose of this initiative is to identify partners and develop a community specific plan for increasing the number and tenure of confident educators who teach *in* and *through* arts and culture in Alaska. In particular, the project develops methods of support for pre-service and early career professional development in arts discipline-based, arts integration and culturally responsive arts teaching methodologies for new teachers. This project will be conducted in partnership with a school district, an institute of higher education, and a nonprofit organization. This project is in Year 4 in Kodiak School District and the increase in funding is to begin planning with Anchorage School District and local partners.

In 2017-18, ASCA's AIE programs and grants underwent a significant, six-month evaluation led by Jodevi Consulting, generously contracted by Rasmuson Foundation. The evaluation targeted three lines of inquiry: impact and effectiveness of current program strategies; degree to which funding programs are and could be strategic and outcomes-based; and alignment across the spectrum of grants and programs within targeted areas of work. ASCA is in agreement with Jodevi's recommendations, especially the urgent need to increase ASCA's organizational capacity if ASCA is to remain relevant, sustainable and capable of leveraging opportunities that advance Alaska's dynamic arts and culture scene in the next ten years. Expansion of organizational capacity is critical to ASCA's ability to meaningfully serve the unique and rapidly evolving cultural and creative needs of Alaskan communities. A copy of this evaluation is available upon request.

PREVIOUS LEGISLATIVE CONSIDERATION

There are no prior legislative considerations for this increase.

In July 2017, ASCA became a public corporation for the purpose of accelerating existing partnerships and generating new revenue streams for ASCA's programs, grants and services which leverage the state's investment beyond the current 1:5 ratio, with the state portion being one and combined private/foundation and federal funds being five.

TIMING ISSUES

This funding increase was not included in the FY2019 budget because the Rasmuson Foundation Tier II grant application was submitted in April 2018 and funded in July 2018. ASCA received the first half of the FY2019 grant award in September 2018 and is scheduled to receive the second half in January 2019. In combination with the increase in MACF funds, revenue will exceed the FY2019 authorization for the statutory designated program receipts funding source.

Program implementation plans are underway to meet deliverables and conditions of the awards. A copy of the Rasmuson Foundation Tier II proposal and the MACF proposals are available on request. Consequences of delay or disapproval will result in delayed funding for ASCA's programs and grants that reach Alaska Native youth, underserved culturally diverse students and their schools. Plans with MACF to develop a second teacher education site/learning community which builds cultural connections and increases academic performance would be paused or cancelled. Disapproval would result in a return of private foundation funds which leverage the state's investment as described above, as well as cancellation of continuing contracts for management of this work in coordination with ASCA. Delay or disapproval will result in loss of future funding from longstanding partners and more reliance of the state's General Fund.

BUDGETARY ISSUES

Foundation and private funding from these two sources is expected to increase as ASCA's capacity expands and funders renew agreements in the next ten years. These increases meet ASCA's strategic plans, missions and measures and mutually benefit ASCA and funding partners. This funding fits into long-term plans, missions and measures of ASCA's Arts in Education programs. Planning for ASCA's next strategic plan begins in FY2020 and includes benchmarks and impact through work achieved in partnership with these two foundations. A solid strategic plan with forward progression of goals is mandatory for ASCA's FY2022 application to the National Endowment for the Arts (NEA) to secure Alaska's fair share of federal funding.

The impact on staff positions is the benefit of contract support for ASCA's growing Arts Education Programs. Of note, ASCA has been operating under capacity with increased workloads since 2016 which is not a sustainable model for an organization with a statewide mission as mentioned in the recent external evaluation. ASCA has begun spending the Rasmuson Foundation award funds to hold a statewide conference as set forth in ASCA's Tier III Proposal.

This FY2019 request will be spent by June 30, 2019. There is no impact on indirect costs or fees for services. An increase in authorization has been requested in the FY2020 budget in the amount of \$1.1 million to accommodate a pending 5-10 year agreement with Margaret A. Cargill Foundation for teacher education in the arts and cultural competency in Anchorage.

Legislative Fiscal Analyst Comment: Both the Rasmuson and Margaret A. Cargill foundations have supported ASCA activities in the past, including through an RPL in FY16. There are no technical issues with this RPL.

Agency Contact: Andrea Noble-Pelant, ASCA Executive Director, (907) 269-6610

LFD Contact: Alexei Painter (907) 465-5434

**Department of Environmental Conservation
Administration
Administrative Services**

Subject of RPL: One-Time Furniture Costs Associated with 410 Willoughby Lease Remodel	ADN/RPL #: 18-9-0374
Amount requested: \$ 853,756	Appropriation Authority: Sec 1 Ch 17 SLA 2018 Pg 13 Ln 9
Funding source: \$ 853,756 (1002 Federal Receipts) Operating	Statutory Authority: N/A

PURPOSE

The Department of Environmental Conservation (DEC) submits a federal indirect cost rate proposal to the Environmental Protection Agency (EPA) for approval each year. The proposal allows the Department to collect federal revenue to pay for indirect overhead costs. Over the course of the past several years, the Department chose to preserve a portion of its federal indirect revenue to cover the one-time costs of cubicle furniture anticipated as part of a new lease for its Juneau office. In May 2018, the Department awarded a lease contract that resulted in \$270,000 per year of annual savings as the result of a smaller and denser floorplan and a lower per-square-foot lease rate. The denser floorplan requires new cubicle furniture to achieve the smaller footprint once renovations are complete. The Department must also bear some minor one-time costs as part of the renovation process.

PREVIOUS LEGISLATIVE CONSIDERATION

There are no prior legislative considerations for this project.

TIMING ISSUES

The Department was unable to precisely determine the furniture needs for the new reduced space until the lease contract was awarded in May 2018. Renovations began in September 2018 and are expected to be fully complete by mid-January 2019, with new furniture delivered and installed in two phases.

The Department has language in the operating budget that allows the Administrative Services component to carry forward unspent federal indirect receipts. This is revenue that has already been collected and does not lapse. These funds may only be used for departmental overhead costs.

BUDGETARY ISSUES

This request will fund one-time capital costs associated with downsizing the lease. The annual lease savings for the Department will be approximately \$270,000. The Department has already taken general fund reductions in the budget for the anticipated lease savings.

Legislative Fiscal Analyst Comment: There are no technical issues with this RPL.

**Department of Military & Veterans Affairs
Military & Veterans Affairs
Homeland Security & Emergency Management**

Subject of RPL: FY2019 Homeland Security & Emergency Management Authority Increase	ADN/RPL #: 09-9-0113
Amount requested: \$100,000.00	Appropriation Authority: Sec 1 Ch 17 SLA 2018 Pg 26 Ln 17
Funding source: \$100,000.00 (1108 Statutory Designated Program Receipts) - Operating	Statutory Authority: AS 26.23; AS 26.23.135

PURPOSE

The Department of Military & Veterans Affairs (DMVA) Homeland Security and Emergency Management (HSEM) requests authority to receive and expend \$100,000.00 in statutory designated program receipt funding for participation in the Emergency Management Assistance Compact (EMAC) disaster response and recovery activities in accordance with AS 26.23.135.

The EMAC was enacted into law and entered into with all state jurisdictions within the United States joining to perform emergency and disaster activities. This mutual aid agreement facilitates inter-state assistance in declared disasters and emergencies and provides for cost recovery from the affected state. Participation in the compact benefits Alaska by providing immediate access to additional trained and experienced emergency specialists and other emergency resources nationwide during a disaster. Additionally, it provides a mechanism for outside states to request the State of Alaska’s assistance in managing an emergency or disaster event declared by the governor of the affected state when events dramatically overwhelm their emergency management capabilities.

PREVIOUS LEGISLATIVE CONSIDERATION

On November 9, 2017, the Legislative Budget and Audit Committee approved a RPL increasing SDPR authority within DMVA’s State Active Duty component by \$1,000,000.00 for an Alaska National Guard Disaster Relief Mission to the U.S. Virgin Islands. Previous activity under EMAC was covered under existing SDPR authority in the State Active Duty and Homeland Security and Emergency Management components.

TIMING ISSUES

On November 14, 2018, HSEM received an EMAC request from the State of California for assistance in the administration and implementation of the Federal Emergency Management’s Agency’s (FEMA) Individual Assistance Program. California requested the assistance of two HSEM employees with a mission start date of November 16, 2018 and a projected end date of December 15, 2018. Due to this timing, DMVA cannot wait until legislative session begins to request additional SDPR authority to ensure employees called to duty can be compensated for their service.

BUDGETARY ISSUES

- Current total SDPR authority in the Component is \$200,000.00; a \$100,000.00 original authorization and a \$100,000.00 transfer of authority from DMVA’s State Active Duty component, all needed for other normal FY2019 expenditures. Encumbrances and expenditures to date are approximately \$143,000.00.
- The estimated total cost for the current California mission as outlined in the EMAC request is \$47,956.00 (\$33,780.00 in personal services and \$14,176.00 in travel).

Agency Contact: Brian Duffy (907) 428-7210
LFD Contact: Rob Carpenter (907) 465-5413

- While this leaves an additional \$57,000.00 in SDPR available, the accelerated burn rate this early in the SFY is atypical. Approval of another \$100,000 increment for the HSEM Component provides DMVA flexibility necessary to react quickly to additional emerging crises and eliminates the need to return to the Legislature for additional authority.
- If not approved, DMVA will most likely exhaust available SDPR, either rendering the Department unable to respond or requiring similar short-notice requests to the Legislature for additional receipt authority. Finally, acceptance of this funding does not obligate the State to expend general funds now or in future years.

Legislative Fiscal Analyst Comment: Upon request, the agency clarified the immediate need for this RPL totals just under \$50,000. The additional authority requested, however, would allow for agency flexibility in responding to other requests for assistance without necessarily returning to the committee.

**Department of Public Safety
Statewide Support
Laboratory Services**

Subject of RPL: Increase Federal Authority for the Laboratory Services	ADN/RPL #: 12-9-3040
Amount requested: \$ 300,000 LB&A Committee Revised to: \$163,400	Appropriation Authority: Sec 1 Ch17 SLA 2018 pg 31 ln 9
Funding source: Federal Receipts (1002) Operating	Statutory Authority: AS 44.41.020, AS 44.41.025, AS 44.41.035, AS 18.65.050, AS 18.65.090 and 13AAC 63

PURPOSE

The Department of Public Safety (DPS), Laboratory Services applied for the annual Paul Coverdell Forensic Sciences Improvement Grant Program (Coverdell) from the National Institute of Justice (NIJ). In FFY2018 the federal formula grant award to Alaska has been increased from \$115.0 to \$272.0. This program is intended to improve the quality and timeliness of forensic science or medical examiner/coroner services, to eliminate a backlog in the analysis of forensic science evidence, and to train, assist and employ forensic laboratory personnel as needed to eliminate such a backlog.

In addition to the recent increase from the Coverdell grant, the component also received the DNA Capacity Enhancement and Backlog Reduction Program (Formula) grant in the amount of \$371.0. Laboratory Services only has \$414.5 in federal receipt authority and with these grant increases, the component is requesting an increase of \$300.0. This will enable the component to continue coordinating, administering and monitoring funds to help improve current operations in the quality and/or timeliness of forensic science or medical examiner/coroner services provided in the State.

PREVIOUS LEGISLATIVE CONSIDERATION

The Department of Public Safety, Laboratory Services has not requested additional federal receipt authority to be utilized to administer federal funds to this program.

TIMING ISSUES

The component lacks federal receipt authority in the FY2019 budget commensurate with the increase Coverdell grant “base” (formula) award and the additional DNA grant. In order to ensure that the project begins promptly and to allow Laboratory Services to continue coordinating, administering and monitoring funds to help improve current operations in the quality and/or timeliness of forensic science or medical examiner/coroner services provided in the State, the Department is requesting this Revised Program Legislative (RPL).

If this RPL is not approved, Laboratory Services will not be able purchase needed equipment, supplies and the federal funds will not be able to be spent prior to the close out of the grants.

BUDGETARY ISSUES

The increased federal receipt authority will allow for the accomplishment of additional grant funds to be provided to program that fits into the Laboratory Services’ mission of providing forensic services to the Alaskan community through scientific analysis, integrity, and training.

No general funds will be used and no match is required for this work. No new positions are required to fulfill the grants objectives. Laboratory Services will continue to monitor their federal grants and if a decrease is noticed, the component will promptly request a decrease in federal receipt authority.

Legislative Fiscal Analyst Comment: The federal receipts requested in this RPL were higher than the amount cited. When asked why, DPS stated that a buffer was requested because, at the time the RPL was written, \$136,570 from an anticipated (not final) grant was included in the funding request but not in the RPL narrative. The Coverdell competitive grant has since been approved. In addition, the amounts of the other two grants have been revised. As of today, the projected need for federal receipts in Laboratory Services is as follows:

DPS/Laboratory Services	
Federal Grant	Totals
DNA Backlog	\$279,219.63
Coverdell (Regular)	\$276,713.82
Coverdell (Competitive)	\$136,570.00
Total Federal Grants	\$692,503.45
Budgeted Federal Receipts	\$414,000.00
RPL Request	\$300,000.00
Post-RPL Federal Authorization	\$714,000.00
"Excess" Authorization (Buffer)	\$21,496.55

**Department of Public Safety
Council on Domestic Violence and Sexual Assault**

Subject of RPL: Increase Federal Receipt Authority	ADN/RPL #: 12-9-3050
Amount requested: \$500,000	Appropriation Authority: Sec1 Ch17 SLA 2018 pg 30 ln 21
Funding source: Federal Receipts (1002) Operating	Statutory Authority: AS 18.66.010-060

PURPOSE

The Department of Public Safety, Council on Domestic Violence and Sexual Assault (CDVSA), requests additional federal receipt authority to coordinate, administer, and monitor funds to programs that provide safety and services for Alaskans affected by domestic violence, sexual assault, and other violent crimes.

To expand and enhance funding for the Council's statewide priority of ending the cycle of domestic violence, providing safe shelter for victims of domestic violence, to expand our state's response to sexual assault of children and adults, and to stabilize our community-based programs, CDVSA requires an increase in federal receipt authority of \$500.0 in the FY2019 budget.

Beginning in FFY2015, the Victim of Crime Act (VOCA) federal formula grant award to Alaska has increased each year. While we have three years to expend each year's grant, with the increases we have seen it has been difficult with our staff resources to put an ever-increasing amount of funding into competitive grant programs. Between FFY2017 and FFY2018 our VOCA allocation increased by \$3.38 million from \$4,628,960 in FFY2017 to \$7,912,465 in FFY2018. This is in addition to some remaining FFY2016 VOCA funds and FFY2017 VOCA funds.

With the increase in VOCA funds comes an increased expectation from the Department of Justice that we expand the number of organizations we fund, that we do outreach to broader and more diverse agencies, reaching underserved victims of Domestic Violence and Sexual Assault (DVSA), child abuse, and victims of other violent crimes. Our goal is to provide increased funding to more rural parts of Alaska, to fund services such as increased legal advocacy, safe housing options such as transitional, rapid rehousing and housing first-type programming, and to increase our services to children impacted by family violence and child abuse and sexual abuse.

A second goal is to spend a higher percentage of our federal VOCA funding, to meet the federal expectations of increased and expanded community-based services that came with the increased grant funds received since FFY2015. Due to a lack of necessary federal spending authority, we are unable to take full advantage of these increased VOCA funds, creating a backlog of federal funding and inadequate community-based services for victims and families of domestic and sexual violence.

PREVIOUS LEGISLATIVE CONSIDERATION

The Department of Public Safety, Council on Domestic Violence and Sexual Assault, has previously requested additional federal receipt authority to be utilized to better administer federal funds to community-based programs:

- In FY2017, RPL 12-7-3004, \$1,000,000;
- In FY2018, RPL 12-8-3016, \$2,004,750;
- In FY2019, \$4,004,750 requested and approved by the Legislature; and
- In FY2020 Governor's budget, the CDVSA will be requesting an additional \$4,000,000.

TIMING ISSUES

We have been adding new federal authority at a rate that is realistic and doable. Following a recent review, it was determined that the current FY2019 federal receipt authority would be insufficient to utilize available federal funds.

BUDGETARY ISSUES

The requested increased federal receipt authority will allow for additional grant funds to better meet CDVSA's statutory purpose "to provide for planning and coordination of services to victims of domestic violence or sexual assault or to their families and to perpetrators of domestic violence and sexual assault, and to provide for crisis intervention and prevention programs." We are able to comply with this purpose by funding a statewide system of crisis, intervention and stabilization services to victims and their families and by providing accountability and treatment services to perpetrators of these crimes.

No general funds will be used and no additional match is required for this work. Continuing federal receipts authority will be requested in the next budget and will be utilized during each state fiscal year.

The CDVSA will continue to monitor their federal grants and if a decrease is noticed, the division will promptly request a decrease in federal receipt authority.

Legislative Fiscal Analyst Comment: There are no technical issues with this RPL.

Department of Transportation and Public Facilities

Subject of RPL: Federal Emergency Projects	ADN/RPL#: 25-9-8623
Amount Requested: \$25,000,000	Appropriation Authority: Sec. 1, Ch 19, SLA 2018, Page 11, Lines 11-12
Funding Source: Federal - Capital	Statutory Authority: AS 19.05.030 and 44.42.020

PURPOSE

On November 30, 2018, a major earthquake produced strong seismic shaking that caused widespread and severe damage, primarily within the Municipality of Anchorage, the Matanuska-Susitna Borough, and the Kenai Peninsula Borough. Governor Walker declared a disaster emergency on December 2nd.

This earthquake, and the following aftershocks, have caused widespread and severe damage to major highways and important community roads, bridges, and other transportation infrastructure as well as public building facilities. For example: sections of the Glenn Highway, the Parks/Glenn Interchange, the Parks Highway, the Kenai Spur Highway, and the Seward Highway have all experienced major damage. The Minnesota/International Airport road had experienced damage to two exit ramps.

PREVIOUS LEGISLATIVE CONSIDERATION

Sec. 1, Ch. 19, SLA 2018, Page 11, Lines 11-12, Federal Emergency Projects - \$10,000,000. Requesting \$25,000,000 in Federal authority.

TIMING ISSUES

The federal authority in this appropriation allows the department to set up projects and to mobilize crews to assess the extent of the damage and to make repairs to get these transportation & public building facilities open as soon as possible.

BUDGETARY ISSUES

Additional authority may be requested at a future LB&A meeting, after a thorough inspection and assessment of damages.

Legislative Fiscal Analyst Comment: There are no technical issues with this RPL.